### CITY OF CARBONDALE

Carbondale, Kansas

### FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT

December 31, 2015

### CITY OF CARBONDALE

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### INDEPENDENT AUDITOR'S REPORT

City Council City of Carbondale Carbondale, Kansas

Report on Financial Statements

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of City of Carbondale, Kansas, (primary government only) as of and for the year ended December 31, 2015 and the related notes to the financial statement.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note C to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal controls. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note C of the financial statement, the financial statement is prepared by the City of Carbondale to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note C and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.



### Adverse Opinion on U.S. Generally Accepted accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis of Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of City of Carbondale as of December 31, 2015, or changes in financial position and cash flows thereof for the year then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Carbondale as of December 31, 2015, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note C.

#### Report on Regulatory Basis Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditure-actual and budget, individual fund schedules of regulatory basis receipts and expenditures-actual and budget, and schedule of regulatory basis receipts and expenditures-agency funds (Schedules 1, 2, 3 and 4 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note C.

Agler & Gaeddert, Chartered July 26, 2016

Agler & Laeddert, Chartered

## SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH REGULATORY BASIS

		Beginning Unencumbered Cash Balance Restated	,	Prior Year Cancelled Encumbrances
Governmental type funds				•
General	\$	247,969	\$	0
Special purpose		2		
Swimming pool		85,849		0
Court bond		1,871		0
Equipment reserve		73,582		0
Police equipment		32,694		0
Library		0		0
Recreation		0		0
Special highway		56,805		0
Capital projects				
Improvement reserve		191,857		0
Police special reserve		1		0
Community development block grant		1		0
Water replacement reserve		174,991		0
Sewer replacement reserve		91,832		0
Street reserve		10,000		0
Water grant		15		0
Swimming pool bond reserve		98,530		0
Business funds				
Water		246,126		0
Sewer		125,765		0
Trash		20,699		0
Total primary government		1,458,587		0
Related Municipal Entities				_
Library		76,398		0
Recreation	,	17,433		0
Total related municipal entities		93,831		0
Total	\$	1,552,418	\$	0
Composition of cash				
First Security Bank - General	\$	948,737		
First Security Bank - Payroll		2,403		
First Security Bank - Consumer Deposits		11,988		
First Security Bank - Police Special Account		1		
First Security Bank - Court Bond		5,581		
First Security Bank - Water Grant		15		
First Security Bank - CDBG		1		
First Security Bank - Improvement Reserve		198,563		
First Security Bank - Equipment Reserve		83,732		

	Receipts	-	Expenditures	•	Ending Unencumbered Cash Balance		Add Encumbrances and Accounts Payable	Ending Cash Balance
\$	606,656	\$	505,467	\$	349,158	\$	0	\$ 349,158
	111,905		112,371		85,383		0	85,383
	21,392		17,682		5,581		0	5,581
	10,150		0		83,732		0	83,732
	6,464		8,689		30,469		0	30,469
	38,494		38,494		0		0	0
	25,832		25,832		0		0	0
	37,226		60,000		34,031		0	34,031
	3,315,302		3,308,597		198,562		0	198,562
	0		0		1		0	1
	0		0		1		0	1
	23,151		4,178		193,964		0	193,964
	1,996,017		2,287,438		(199,589)		342,897	143,308
	80,014		0		90,014		0	90,014
	0		0		15		0	15
	25,128		0		123,658		0	123,658
	575,804		532,967		288,963		0	288,963
	192,068		148,551		169,282		0	169,282
_	74,940	_	71,316		24,323	-	0	24,323
_	7,140,543	_	7,121,582	•	1,477,548		342,897	1,820,445
	58,160		57,274		77,284		2,529	79,813
_	84,068	_	88,929		12,572	_	0	12,572
<u></u>	142,228	. <u>.</u>	146,203		89,856	-	2,529	92,385
\$_	7,282,771	\$ <u>_</u>	7,267,785	\$	1,567,404	\$.	345,426	\$ 1,912,830
	First Security E First Security E First Security E	Sank Sank Sank Sank Sank Sank	- Recreation - Library	ent ent	serve			\$ 30,469 143,307 193,964 123,658 90,014 11,461 1,111 79,813 1,924,818 11,988
	Total reporting	ıg en	tity (excluding ag	enc	y funds)			\$ 1,912,830

The accompanying notes are an integral part of this statement.

### NOTES TO FINANCIAL STATEMENT December 31, 2015

#### NOTE A. MUNICIPAL REPORTING ENTITY

The City of Carbondale is a municipal corporation governed by a mayor-council form of government with five member council. This financial statement presents the City of Carbondale (the municipality) primary government only. The component units if any are not included in these financial statements.

### Related Municipal Entities

The Library provides reading and research materials for the residents of the City. The Board members for the Library are appointed by the City Council. Because the Library is not a separate taxing entity by state statutes, the City levies taxes for the Library's operations. The financial data of the Library is reported as a related municipal entity in Schedule 2 of the report.

The Recreation Commission provides recreational facilities and services for the residents of the City. The Board members for the Recreation Commission are appointed by the City Council. The Commission is not a separate taxing entity and therefore the City levies taxes for the Commission's operations. The financial data of the Recreation Commission is reported as a related municipal entity in Schedule 2 of the report.

#### NOTE B. REGULATORY BASIS FUND TYPES

The accounts of the City are organized and operated on the basis of funds. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The City potential could have the following types of funds.

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Funds — used to account for the proceeds of specific tax levies and other specific revenues sources (other than Capital Project and tax levies for long-term debt) that are intended for specific purposes.

Bond and Interest Fund – used to account for the accumulation of resources, including tax levies, transfers from other funds and used to make payments of general long-term debt.

Capital Project Fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Business Fund – funds financed in whole or part by fees charged to users of goods or services (i.e. enterprise and internal service funds etc.).

Trust Fund – funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipality reporting entity scholarship funds, etc). The City does not have any of these type funds at the present time.

Agency Fund – funds used to report assets held by the municipal reporting entity in purely a custodial capacity (payroll clearing fund, tax collection accounts, etc.).

#### NOTE C. BASIS OF ACCOUNTING

Regulatory Basis of Accounting and departure from Accounting Principles Generally Accepted in the United States of America - The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year All

### NOTES TO FINANCIAL STATEMENT December 31, 2015

#### NOTE C. BASIS OF ACCOUNTING - continued

recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligations against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt assignment to a fund, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than mentioned above.

City of Carbondale has approved a resolution that it is in compliance with K.S.A. 75-1120a (c) waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

#### NOTE D. BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

Adjustment for Qualifying Budget Credits – Municipalities may use this line item for any budgeted fund. The adjustment would be a positive amount. All budget adjustments must be authorized by Kansas statutes. Examples include: expenditure of federal grant monies, gifts and donations, and receipts authorized by law to be spent as if they were reimbursed expenses.

All legal annual operating budgets are prepared using the regulatory basis of accounting in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

### NOTES TO FINANCIAL STATEMENT December 31, 2015

### NOTE D. BUDGETARY INFORMATION - continued

A legal operating budget is not required for the following funds:

Court Bond Fund Equipment Reserve Fund Police Equipment Fund Improvement Fund Police Special Reserve Fund Community Development Block Grant Water Replacement Reserve Sewer Replacement Reserve Street Reserve Water Fund Grants Swimming Pool Bond Reserve

Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing board.

#### NOTE E. CASH AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the bank to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. Government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk - State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The City has no investments other than certificates of deposit.

Custodial credit risk — deposits: Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. There were no designated "peak periods" during the year.

At December 31, 2015, the carrying amount of the City's book balance was \$1,832,431 and the bank balance was \$1,870,098. The bank balance was held by one bank resulting in a concentration of credit risk. The difference between carrying amount and bank balance is outstanding checks and deposits. Of the bank balance, \$250,000 was covered by federal depository insurance and \$1,620,098 was collateralized with securities held by the pledging financial institution's agents in the City's name.

At December 31, 2015, the Library's carrying amount of deposits was \$72,177 and the bank balance was \$72,177. The difference between the carrying amount and the bank balance was outstanding checks and outstanding deposits. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$72,177 was covered by FDIC insurance.

At December 31, 2015, the Recreation's carrying amount of deposits was \$12,573 and the bank balance was \$12,543. The bank balance was held by one bank resulting in a concentration of credit risk. The difference between carrying amount and bank balance is outstanding checks and deposits. Of the bank balance, \$12,543 was covered by FDIC insurance.

Custodial credit risk – investments: For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments be adequately secured. The City had no such investments at year end.

### NOTES TO FINANCIAL STATEMENT December 31, 2015

NOTE, F LONG-TERM DEBT

Changes in long-term liabilities for the City for the year ended December 31, 2015, were as follows:

Debt Issued	Interest	Date of Issue	Amount Issued	Maturity	_	
General Obligation Bonds:					_	
Series 2009	3.5 - 4.25%		\$ 300,000	10/15/2019		
Series 2015	.85 - 3.00%	8/31/2015	2,375,000	2/1/2026		
Revenue Bonds						
Series 2009	3.5 -5.5%	9/29/2009	985,000	2/15/2030		
Series 2015	.75 - 3.75%	11/18/2015	925,000	2/15/2030		
Loan Agreement:						
Kansas Public Water Pollution Control						
Revolving Fund	2.83%	2/7/2014	1,683,163			
Kansas Public Water Supply Loan Fund						
State Revolving Loan Water #2186	4.42%	8/1/2004	1,350,460	8/1/2022		
State Revolving Loan Water #2413	3.42%	8/1/2006	2,617,294	2/1/2026		
	Beginning of			End of		
	Year		Reductions/	Year		Interest
Debt Isued	Balance	Additions	Payments	Balance	_	& Fees
General Obligation Bonds:						
Series 2009	\$ 165,000		\$ 165,000		\$	2,885
Series 2015	0	2,375,000	0	2,375,000		0
Revenue Bonds						
Series 2009	885,000	0	885,000	0		49,725
Series 2015	0	925,000	0	925,000		0
Loan Agreement:						
Kansas Public Water Pollution Control						
Revolving Fund	187,302	1,495,861	0	1,683,163		0
Kansas Public Water Supply Loan Fund						
State Revolving Loan Water #2186	537,778	0	537,778	0		28,593
State Revolving Loan Water #2413	1,753,206	0	1,753,206	0	- –	74,828
	\$_3,528,286	4,795,861	\$ 3,340,984	\$ 4,983,163	\$	156,031
				***		2000
Interest:	2016	2017	2018	2019		2020
General obligation bonds	\$ 42,576				\$	31,888
Revenue bonds	18,140	23,944	23,188	22,226		21,126
Kansas Water Pollution Control	unknown	0	0	0		0
Total interest	\$ 60,716	68,309	\$ 64,313	\$ 59,054	\$_	53,014
	2021-2025	2026-2030	2031-2035	Total	_	
Interest:						
General obligation bonds	\$ 82,700		\$ 0	\$ 280,607		
Revenue bonds	83,700	32,438	0	224,762		
Kansas Water Pollution Control	0	0	0	0	-	
Total interest	\$ 166,400	33,563	\$0	\$ 505,369	=	

### NOTES TO FINANCIAL STATEMENT December 31, 2015

#### NOTE G. INTERFUND TRANSFERS

Operating transfers were as follows:

From	То	Statutory Authority	Amount
General	Equipment Reserve	K.S.A. 12-825d \$	5,000
General	Improvement Reserve	K.S.A. 12-825d	15,000
General	Police Equipment Reserve	K.S.A. 12-825d	5,000
General	Equipment Reserve	K.S.A. 12-825d	5,000
General	Street Reserve	K.S.A. 12-825d	20,000
Sewer	Sewer Reserve	K.S.A. 68-590	50,000
Special highway	Street Reserve	K.S.A. 68-590	60,000
Swimming pool	Swim pool bond reserve	K.S.A. 68-590	25,000
Water	Water replacement reserve	K.S.A. 68-590	15,000

### NOTE H. OTHER LONG-TERM OBLIGATIONS FROM OPEARTIONS

Other Post Employment Benefits: As provided by K.S.A. 12-5040, the City allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retiree's health insurance plan because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been qualified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (CORBA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Compensated Absences: Full time employees may accrue vacation at varying intervals, according to length of service, carryover is limited to 40 hours. Vacation is paid upon resignation, retirement or when taken and recognized as an expenses at that time.

Sick leave accrues at the rate of 4 hours per pay period for full-time employees and is limited to a maximum of 960 hours. Accrued sick leave will not be paid upon termination or retirement. The City's policy is to record sick leave expense when paid.

#### NOTE I. DEFINED BENEFIT PENSION PLAN

Plan description. The City of Carbondale participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publically available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal revenue code.

### NOTES TO FINANCIAL STATEMENT December 31, 2015

#### NOTE I. DEFINED BENEFIT PENSION PLAN - continued

State law provides that the employer contribution rates for KPERS 1, KPERS 2, and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 0.85% contribution for the Death and Disability Program) and the statutory contribution rate was 9.48% for KPERS for the fiscal year ended December 31, 2015. Contributions to the pension plan from the City were \$24,794 for KPERS for the year ended December 31, 2015.

Net Pension Liability At December 31, 2015, the City of Carbondale's proportionate share of the collective net pension liability reported by KPERS was \$200,213. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014, which was rolled forward to June 30, 2015. The City of Carbondale's proportion of the net pension liability was based on the ratio of the City of Carbondale's contributions to KPERS, relative to the total employer and nonemployer contributions of the local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in these financial statements.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

### NOTE J. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. Settlement of claims has not exceeded commercial insurance coverage in any of the last three fiscal years.

#### NOTE K. CAPITAL PROJECTS

Project	<u>Authorized</u>	<b>Expended</b>
Sewer project	\$3,681,800	\$2,377,634

### NOTE L. OTHER INFORMATION

Ad Valorem Tax Revenue: The determination of assessed valuation and the collections of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The County Appraiser's office annually determines assessed valuation and the County Clerk spreads the annual assessment to the taxing units. One-half of the property taxes are due December 20 and distributed to the City by January 20 to finance a portion of the current year's budget. The second half is due May 20 and distributed to the City by June 5. The City draws available funds from the County Treasurer's office at designated times throughout the year.

**Reimbursed Expenses:** The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursement as revenue in the same fund. For purposes of budgetary comparisons, the reimbursements are shown as adjustments for qualifying budget credits.

Compliance with Kansas Statutes: References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the State Director of Accounts and Reports and interpretation by the legal representative of the municipality.

The City exceed available resources in the "Sewer Replacement Reserve". However the fund has resources available from a loan to cover the deficit. The City is not aware of any other statute violations.

### NOTES TO FINANCIAL STATEMENT December 31, 2015

### NOTE M. PRIOR PERIOD RESTATEMENTS

	Unencumbered Cash		Unencumbered Cash Beginning of year
	Beginning of year	 Adjustment	Restated
General	\$ 245,888	\$ 2,881 \$	248,769
Court Bond	1,871	(860)	1,011
Equipment Reserve	73,576	6	73,582
Police Equipment	24,994	7,700	32,694
Improvement Reserve	152,397	38,660	191,057
Water Replacement Reserve	225,746	(50,755)	174,991
Sewer Replacement Reserve	45,974	45,858	91,832
Water Grant	14	1	15
Recreation	18,228	(795)	17,433
Consumer Deposits	17,028	(239)	16,789

The adjustment consists of reconciling cash balances per general ledger to detailed reconciliations.

### NOTE N. SUBSEQUENT EVENTS

Subsequent Events: The City evaluated subsequent events through July 26, 2016, the date the financial statements were available to be issued. No subsequent events were identified which require disclosure.

REGULATORY BASIS SUPPLEMENTARY INFORMATION

### Schedule 1

## SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET (Budgeted Funds Only)

	_	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
General	\$	691,275	\$ 0 \$	691,275	\$ 505,467 \$	(185,808)
Special purpose						
Swimming pool		119,275	0	119,275	112,371	(6,904)
Library		39,483	0	39,483	38,494	(989)
Recreation		26,892	0	26,892	25,832	(1,060)
Special highway		60,000	0	60,000	60,000	0
<b>Business funds</b>						
Water		589,177	0	589,177	532,967	(56,210)
Sewer		225,247	0	225,247	148,551	(76,696)
Trash		80,050	0	80,050	71,316	(8,734)

### Schedule 2a

### GENERAL FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

			2015		
Dogginta		Actual	Budget	•	Variance Over (Under)
Receipts Taxes	_	Actual	Duuget	_	(Onder)
Ad valorem	\$	272,053 \$	281,658	\$	(9,605)
Delinquent	Ψ	7,129	10,000	•	(2,871)
Motor vehicle		50,732	50,997		(265)
Recreational vehicle		1,300	1,289		11
16/20M vehicle		100	267		(167)
Sales tax	_	180,152	191,500		(11,348)
Subtotal	_	511,466	535,711		(24,245)
Intergovernmental					
Local alcohol liquor fund		0	437		(437)
Court	_	22,677	65,000	_	(42,323)
Subtotal		22,677	65,437	_	(42,760)
Licenses and permits					
Dog licenses		475	450		25
City licenses		1,185	1,500		(315)
Zoning fees		250	1,000		(750)
Lake lease		4,094	5,459		(1,365)
Franchise fees		45,598	48,082		(2,484)
Hall rental	_	635	750	_	(115)
Subtotal	_	52,237	57,241	_	(5,004)
Reimbursed expenses		19,736	12,500		7,236
Set-off payments		87	100		(13)
Interest	_	453	500	-	(47)
Total receipts	_	606,656 \$	671,489	\$=	(64,833)
Expenditures					
General operating		105,825	110,100		(4,275)
General Police		187,227	239,200		(51,973)
General Streets		94,199	248,750		(154,551)
Animal control		220	525		(305)
City Park		10,837	11,000		(163)
Court		17,544	21,000		(3,456)
Fish and lakes		7,047	11,000		(3,953)
General street lighting		13,115	18,000		(4,885)
General zoning		3,820	4,000		(180)
General maintenance		5,144	5,700		(556)
General recreation		2,100	0		2,100

### Schedule 2a

### GENERAL FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

			2015	
	_	Actual	Budget	Variance Over (Under)
Expenditures - continued				
Compliance	\$	4,249 \$	0	\$ 4,249
Donations		3,200	0	3,200
Other		940	0	940
Operating transfers	_	50,000	22,000	28,000
Total expenditures		505,467_\$	691,275	\$ (185,808)
Receipts over (under) expenditures	\$	101,189		
Unencumbered cash, beginning cash		247,969		
Unencumbered cash, ending cash	\$_	349,158		

Schedule 2b

### SPECIAL PURPOSE FUND SWIMMING POOL

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

				2015	
	_	Actual		Budget	Variance Over (Under)
Receipts	-				
Taxes					
Sales tax	\$_	111,779	\$_	125,000 \$	(13,221)
Total taxes		111,779		125,000	(13,221)
Use of money and property					
Interest on idle funds		126	. –	75	51
Total receipts		111,905	. \$	125,075 \$	(13,170)
Expenditures	• •				
Pool Maintenance and repair		7,796	\$	10,000 \$	(2,204)
Chemical		0		10,000	(10,000)
Bond interest		79,575		79,575	0
Operating transfers		25,000	-	19,700	5,300
Total expenditures	_	112,371	.\$_	119,275 \$	(6,904)
Receipts over (under) expenditures		(466)			
Unencumbered cash, beginning cash	_	85,849	-		
Unencumbered cash, ending cash	\$_	85,383	•		

Schedule 2c

## SPECIAL PURPOSE FUND COURT BOND FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

	2015 Actual
Receipts	
Court fees	\$ 21,392
Total receipts	21,392
Expenditures	
Court costs	17,682
Total expenditures	17,682
Receipts over (under) expenditures	3,710
Unencumbered cash, beginning cash	1,871
Unencumbered cash, ending cash	\$5,581_

Schedule 2d

# SPECIAL PURPOSE FUND EQUIPMENT RESERVE FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

	_	2015 Actual
Receipts		
Intergovernmental		
Other	\$	55
Use of money and property		
Interest on idle funds		95
Operating transfers		
Transfers in	_	10,000
Total receipts	_	10,150
Expenditures		
Contractual services		0
Total expenditures	_	0
Receipts over (under) expenditures	·	10,150
Unencumbered cash, beginning cash		73,582
Unencumbered cash, ending cash	\$_	83,732

Schedule 2e

# SPECIAL PURPOSE FUND POLICE EQUIPMENT FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

	 2015 Actual
Receipts	
Intergovernmental	
Other	\$ 6,428
Use of money and property	
Interest on idle funds	 36
Total taxes	 6,464
Expenditures	
Equipment	 8,689
Total expenditures	 8,689
Receipts over (under) expenditures	(2,225)
Unencumbered cash, beginning cash	 32,694
Unencumbered cash, ending cash	\$ 30,469

Schedule 2f

### SPECIAL PURPOSE FUND LIBRARY FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

				2015		
	_	Actual		Budget		Variance Over (Under)
Receipts	<del>-</del>					
Taxes						
Ad valorem	\$	31,918	\$	32,535	\$	(617)
Delinquent		703		1,000		(297)
Motor vehicle		5,727		5,772		(45)
Recreational vehicle	_	146		176		(30)
Total receipts	<del></del>	38,494	.\$_	39,483	\$_	(989)
Expenditures						
Appropriations		38,494	\$_	39,483	_\$ _	(989)
Total expenditures	_	38,494	\$_	39,483	\$_	(989)
Receipts over (under) expenditures		0				
Unencumbered cash, beginning cash		0	•			
Unencumbered cash, ending cash	\$	0				

Schedule 2g

### SPECIAL PURPOSE FUND RECREATION FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

			2015		
	_	Actual	Budget		Variance Over (Under)
Receipts					
Taxes					
Ad valorem	\$	21,118		\$	(915)
Delinquent		564	650		(86)
Motor vehicle		4,046	4,075		(29)
Recreational vehicle	<del></del>	104	131		(27)
Total receipts		25,832	\$ 26,889	-\$_	(1,057)
Expenditures		25,022	n 26 902	ø	(1.060)
Appropriations	_	25,832	\$ 26,892	- Þ	(1,060)
Total expenditures		25,832	\$ 26,892	-\$ -	(1,060)
Receipts over (under) expenditures		0			
Unencumbered cash, beginning cash	_	0			
Unencumbered cash, ending cash	\$_	0			

Schedule 2h

## SPECIAL PURPOSE FUND SPECIAL HIGHWAY FUND CHEDLILE OF RECEIPTS AND EXPENDITURES - ACTI

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

				2015		
	_	Actual		Budget		Variance Over (Under)
Receipts						
Taxes						
State gas tax	\$	37,145	\$	36,490	\$	655
Use of money and property						
Interest on idle funds	-	81	_	0		81
Total receipts	_	37,226	.\$_	36,490	* <b>=</b>	736
Expenditures Transfers out		60,000	\$	60,000	\$	0
Total expenditures	_	60,000		60,000		0
Receipts over (under) expenditures		(22,774)				
Unencumbered cash, beginning cash	_	56,805	•			
Unencumbered cash, ending cash	\$ _	34,031	•			

Schedule 2i

## CAPITAL PROJECTS IMPROVEMENT RESERVE SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

		2015
Receipts	<del></del>	Actual
Intergovernmental	ø	2 215 050
Bond proceeds Use of money and property	\$	3,315,050
Interest on idle funds		252
Total cash receipts		3,315,302
Expenditures		
GO Bonds		3,296,922
Improvements	_	11,675
Total expenditures		3,308,597
Receipts over (under) expenditures		6,705
Unencumbered cash, beginning cash	_	191,857
Unencumbered cash, ending cash	\$_	198,562

Schedule 2i

# CAPITAL PROJECTS POLICE SPECIAL RESERVE FUND SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

	2015 Actual
Receipts Intergovernmental Grants	\$ <u>0</u>
Total cash receipts	0
Expenditures Equipment	0
Total expenditures	0
Receipts over (under) expenditures	0
Unencumbered cash, beginning cash	1
Unencumbered cash, ending cash	\$ <u>       1                             </u>

Schedule 2k

# CAPITAL PROJECTS COMMUNITY DEVELOPMENT BLOCK GRANT SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

		2015 Actual
Receipts		
Intergovernmental	<b>A</b>	0
Grants	\$	0
Total cash receipts		0
Expenditures		0
Equipment		0
Total expenditures		0
Receipts over (under) expenditures		0
Unencumbered cash, beginning cash	<del></del>	1
Unencumbered cash, ending cash	\$	1

Schedule 21

## CAPITAL PROJECTS WATER REPLACEMENT RESERVE SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

		2015 Actual
Receipts	_	
Intergovernmental		
Reimbursements	\$	7,870
Use of money and property		
Interest on idle funds		281
Operating transfers		
Transfers in	-	15,000
Total cash receipts		23,151
Expenditures		
Contractual	_	4,178
Total expenditures		4,178
Receipts over (under) expenditures		18,973
Unencumbered cash, beginning cash		174,991
Unencumbered cash, ending cash	\$_	193,964

Schedule 2m

## CAPITAL PROJECTS SEWER REPLACEMENT RESERVE SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

	2015 Actual
Receipts	
Intergovernmental	
Loans	<b>\$ 1,495,86</b> 1
Reimbursements	50,000
CDBG grant	450,000
Use of money and property	
Interest on idle funds	156
Total cash receipts	1,996,017
Expenditures	
Contractual	2,287,438
Total expenditures	2,287,438
Receipts over (under) expenditures	(291,421)
Unencumbered cash, beginning cash	91,832
Unencumbered cash, ending cash	\$(199,589)

Schedule 2n

## CAPITAL PROJECTS STREET RESERVE SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

	2015 Actual
Receipts	
Operating transfers	
Transfers in	\$ 80,000
Use of money and property	
Interest on idle funds	14
Total cash receipts	80,014
Expenditures	
Contractual	0
Total expenditures	0
Receipts over (under) expenditures	80,014
Unencumbered cash, beginning cash	10,000
Unencumbered cash, ending cash	\$90,014_

Schedule 20

## CAPITAL PROJECTS WATER FUND GRANTS SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

		2015 Actual
Receipts		
Operating transfers	•	•
Transfers in	\$	0
Total cash receipts		0
Expenditures		
Contractual		0
Total expenditures	_	0
Receipts over (under) expenditures		0
Unencumbered cash, beginning cash		15
Unencumbered cash, ending cash	\$	15

Schedule 2p

## CAPITAL PROJECTS SWIMMING POOL BOND RESERVE SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL REGULATORY BASIS

	_	2015 Actual
Receipts		
Operating transfers		
Transfers in	\$	25,000
Use of money and property		
Interest on idle funds		128
Total cash receipts	_	25,128
Expenditures		•
Contractual	_	0
Total expenditures		0
Receipts over (under) expenditures		25,128
Unencumbered cash, beginning cash	<del></del>	98,530
Unencumbered cash, ending cash	\$ <u></u>	123,658

Schedule 2q

### BUSINESS FUNDS

### WATER

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

		2015				
	<u>.</u>	Actual		Budget	•	Variance Over (Under)
Receipts	-	Actual	_	Duager		(OZUUZ)
Fees	\$	553,584	¢	600,000	<b>Q</b>	(46,416)
Charges for services Bulk sales	Ψ	3,427	Ψ	6,000	Ψ	(2,573)
Connection and late fees		16,812		0,000		16,812
Sales tax		1,093		2,000		(907)
Total fees	-	574,916		608,000	_	(33,084)
		,		·		• • •
Use of money and property		277		200		177
Interest on idle funds		377 511		2,000		(1,489)
Reimbursed expenses	-	311_	_	2,000	-	(1,489)
Total receipts	-	575,804	<b>\$</b> =	610,200	\$_	(34,396)
Expenditures						
Operations						
Wages		112,901	\$	130,000	\$	(17,099)
Administrative						
Administrative expense		1,830		5,200		(3,370)
Lab		354		0		354
Insurance		23,353		27,500		(4,147)
Auditor		2,798		2,300		498
Legal		560		0		560
Returned checks		1,795		0		1,795
Sales tax		1,394		4,500		(3,106)
WPF payments		1,640		0		1,640
Distribution						
Supplies		7,553		10,000		(2,447)
Equipment		1,540		0		1,540
Contractual		6,001		5,000		1,001
Maintenance		687		0		687
Plant				_		
Maintenance		111		0		111
Equipment		286		0		286
Chemicals		23,995		38,000		(14,005)
Supply		169		8,000		(7,831)
Contractual		5,768		15,000		(9,232)
Utilities		36,245		44,000		(7,755)
Capital outlay and repair		5,308		10,000		(4,692)
Fuel		2,625		2,500		125
Vehicle		187		0		187
Uniform		601		750		(149)
Training		85		0		85
- a	T., .1	oula Donost				

Schedule 2q

### BUSINESS FUNDS

### WATER

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

			2015	
	_	Actual	Budget	Variance Over (Under)
Expenditures - continued				
Propane	\$	4,031 \$	0 \$	4,031
Miscellaneous	_	723	1,000	(277)
Total operations	_	242,540	303,750	(61,210)
Non- operating Principal and interest Transfers out	_	275,427 15,000	275,427 10,000	5,000
Total non-operating	-	290,427	285,427	5,000
Total expenditures	_	532,967 \$	589,177 \$	(56,210)
Receipts over (under) expenditures		42,837		
Unencumbered cash, beginning cash	_	246,126		
Unencumbered cash, ending cash	\$_	288,963		

### Schedule 2r

### BUSINESS FUNDS SEWER

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

		2015		
	Actual	Budget	Variance Over (Under)	
Receipts				
Fees				
Charges for services	\$ 179,014	180,500	(1,486)	
Total fees	179,014	180,500	(1,486)	
Use of money and property				
Interest on idle funds	176	100	76	
Reimbursed expenses	12,878	2,000	10,878	
Total receipts	192,068	§ <u>182,600</u> §	(2,896)	
Expenditures				
Operations				
Salaries	46,844			
Insurance	5,325	5,800	(475)	
Contractual	2,829	9,000	(6,171)	
Auditor	700	575	125	
Legal	32	0	32	
Capital outlay and repairs	1,054	5,000	(3,946)	
Supply	1,134	2,400	(1,266)	
Utilities	6,995	10,000	(3,005)	
Equipment	3,436	0	3,436	
Maintenance	826	0	826	
Vehicle	912	2,000	(1,088)	
Uniforms	584	750	(166)	
Fuel	2,165	7,600	(5,435)	
Propane	713	0	713	
Total operations	73,549	88,125	(14,576)	
Non- operating				
Principal and interest	3,394	87,122	(83,728)	
Replacement project 2014	20,995	0	20,995	
Replacement project 2014 legal	613	0	613	
Transfers out	50,000	50,000	0	
Total non-operating	75,002	137,122	(62,120)	
Total expenditures	148,551	\$ 225,247	(76,696)	

### Schedule 2r

### BUSINESS FUNDS SEWER

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

	2015		
	Actual	Budget	Variance Over (Under)
Receipts over (under) expenditures	\$ 43,517		
Unencumbered cash, beginning cash	125,765		
Unencumbered cash, ending cash	\$ 169,282		

Schedule 2s

### BUSINESS FUNDS

### TRASH

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

				2015	
	_	Actual	-	Budget	Variance Over (Under)
Receipts					
Fees				00.100 4	(7.100)
Charges for services	\$	74,902	\$	80,100 \$	(5,198)
Use of money and property					
Interest on idle funds	_	38		0	38
Total receipts	_	74,940	\$	80,100 \$	(5,160)
Expenditures					
Operations					
Contractual services	_	71,316	\$_	80,050 \$	(8,734)
Total expenditures		71,316	\$_	80,050 \$	(8,734)
Receipts over (under) expenditures		3,624			
Unencumbered cash, January 1	-	20,699			
Unencumbered cash, December 31	\$_	24,323	•		

### Schedule 2t

### RELATED MUNICIPAL ENTITY LIBRARY FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

	2015
Receipts	Actual
Appropriations	\$ 37,803
Notheat Kansas Library System	15,348
State of Kansas	237
Summer Reading	200
Book Replacement Fee	84
Miscellaneous	673
Programs and events	2,513
Donations	1,194
Interest	 108
Total receipts	 58,160
Expenditures	
Payroll and Payroll Taxes	38,594
Workmen's Compensation	295
Bond Fee	100
Summer Reading	990
Telephone	850
Postage and Delivery	154
Mileage	826
Education	220
Dues and Subscriptions	178
Books	6,838
Internet	530
КОНА	675
Courier	250
Office Supplies	3,159
AT&T	1,001
Miscellaneous	 2,614
Total expenditures	 57,274
Receipts over (under) expenditures	886
Unencumbered cash, beginning cash	 76,398
Unencumbered cash, ending cash	\$ 77,284

Schedule 2u

### RELATED MUNICIPAL ENTITY RECREATION FUND

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

		2015
Receipts	_	Actual
Appropriations	\$	25,832
Pool fees		21,654
Registartion fees		31,112
Miscellaneous		4,175
Reimbursement and collections		1,278
Interest	-	17
Total receipts	_	84,068
Expenditures		
Personal Sevices		27,437
Commodities		43,262
Contractual		1,209
General expenses		11,466
Payroll taxes		5,555
Total expenditures		88,929
Receipts over (under) expenditures		(4,861)
Unencumbered cash, beginning cash	_	17,433
Unencumbered cash, ending cash	\$	12,572

### Schedule 3

## AGENCY FUNDS SUMMARY OF RECEIPTS AND DISBURSEMENTS REGULATORY BASIS

Fund	Ur	Beginning nencumbered ash balances	Receipts	Dis	sbursements	Ending Unencumbered Cash balances
Utility deposits	\$	16,789 \$	319	\$	5,120	11,988
	\$ _	16,789 \$	319	\$	5,120	11,988